





2024

OUTCOME REPORT: PPP STRUCTURING TOOLKIT

PORT 14 - 15 MARCH, 2024

PREPARED BY:
INFRASTRUCTURE FINANCE SECRETARIAT
MINISTRY OF FINANCE
GOVERNMENT OF INDIA

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1. Background and Objective of the workshop

1.1. Background of the Workshop

Government of India (GoI) has strong and continued commitment towards stepping up spending on infrastructure and keeping the investments planned under National Infrastructure Pipeline on track, which was reinforced in the landmark Union Budget 2022-23. With the dual aim of countering the negative impact on the economy caused by the COVID-19 pandemic as well as striving to achieve the target of India becoming a USD 5 trillion economy, the Government is giving a fresh boost to the private sector, for them to play a greater role in India's infrastructure development.

This level of required growth necessitates rapid improvements and additions to the infrastructure capacity of the economy. However, this has traditionally been constrained due the availability of funds. In a historic push to promote infrastructure spend, the Gol in its fiscal budget for Union Budget FY22 provisioned a capital outlay of Rs 5.54 lakh cr, a sharp increase of 34.5% over FY21. This further saw a jump of 35% again with capex allocation increased to 7.54 lakh cr in FY23. Adding to these various grants for capital expenditure, 'Effective Capital Expenditure' of the Central Government goes up to well over 10 lakh crores in 2022-23.

The Government has realised that the share of private investment needs to increase manifold, therefore it had initiated a strategy for encouraging private investment in infrastructure through Public Private Partnerships (PPP). PPP is one of the tried and tested mode of infrastructure service delivery in today's world. However, the experience of PPP is not unique across sectors. There are some sectors such as road and ports where we have full-blown PPP and there are some areas where PPP is evolving gradually.

Maritime Transport is critical infrastructure for economic development of a country. It influences the pace, structure and pattern of development. The Ministry of Port, Shipping and Waterways (incorporated in 2009) encompasses within its fold shipping and port sectors which also include ship building and ship repair, major ports and inland water transport. 12 major ports and more than 200 minor and intermediate ports serve our coastline. Approximately 95% of country's trade by volume and 68% by value is moved through maritime transport.

Under PPP, 91 projects of worth INR 59,200 crore have been granted approval. There are 58 projects worth \sim \$5 Bn (INR 40,000 Cr.) under various stages of implementation. Of these, 33 projects of \sim \$3.4 Bn (INR 27,000 Cr) are operational whereas 25 projects for over \$1.6 Bn (INR 13,000 Cr) are under implementation. 19 such projects with total investment of \sim \$1.1 Bn (INR 8,862 Cr) have been completed in 2021 alone.

It is imperative for the public sector to create a pipeline of projects which can attract private sector interest and investment. In supporting this endeavour, the Infrastructure Finance Secretariat in Department of Economic Affairs has taken many initiatives to boost private sector investment in the country such as empanelment of Transaction Advisers, enhanced support to social sector PPP projects under the revamped VGF Scheme, funding support to PSAs for appointing TAs under IIPDF Scheme, preparing model concession agreement for nascent sectors, etc. IFS has already published three reference documents viz. Reference Guide for Project Implementation Mode, Reference Guide for Project Appraisal and Reference Guide for setting-up State PPP units. "PPP Structuring Toolkit" is one among the initiatives to support the Project Sponsoring Authorities (PSAs) to develop their projects with objectivity.

Currently, the PSA are heavily dependent on their Transaction Advisors to develop the project. To equip PSAs to develop projects internally, IFS has developed a hand-tailored toolkit, i.e., the **PPP structuring Toolkit** which will provide a base for PSA to structure

projects internally. Recently, the stakeholder workshop titled "PPP Structuring Toolkit for Water and Sanitation Sector" was organized by the Infrastructure Finance Secretariat (IFS), Department of Economic Affairs (DEA), Ministry of Finance (MoF). The workshop specifically aimed to develop a robust pipeline of water and sanitation projects using the web-based PPP Structuring Toolkit.

The objective of the workshop was to connect and collaborate with the stakeholders within the PSAs, over a two-day workshop and to listen to their views/ suggestions and the issues while implementing PPP projects. The event was attended by 60 participants from public and private sector institutions.

The workshop was organised at the SCOPE Complex in New Delhi, on $14^{th} - 15^{th}$ March 2024. The workshop commenced with an inaugural session by Director, DEA Ms. Preeti Jain, followed by walk through of the PPP structuring toolkit for the sector. The participants completed a case study using the web-based toolkit.

The Toolkits are available for use by PPP professionals across India on www.pppinindia.gov.in. It currently covers four sectors – Road & Highway, Water and sanitation, Port and Solid Waste Management respectively.

The Workshop was intended towards awareness building and guidance to use on these toolkits.

About toolkits

The section below briefly discusses various tools of the toolkit discussed during the workshop.

The Toolkit assists the PPP practitioners at all key stages of the PPP project cycle and improve the quality of the PPPs that are being developed. It facilitates identification, assessment, development, procurement and monitoring of PPP projects. The toolkit is structured to cover the full life cycle of PPP projects. The Toolkit contains the following 5 tools to strengthen decision-making for PPPs:

- Suitability filter: This is the key tool to test whether the project is suitable to be
 developed on PPP basis. It tests for qualitative factors that have an impact on the ease
 or challenges of developing a project on PPP basis. It provides Go / No-Go decision
 for the project to be implemented on PPP. This tool also acts a preliminary qualitative
 value for money tool.
- **Family indicator:** Family indicator tool help to identify the appropriate PPP family that the project may be best fit. The tool uses a decision tree to assist the PSA in identifying the PPP family.
- **Mode validation:** The mode validation is based on the risk profile of the project.
- **Financial viability indicator**: Financial viability indicator evaluates the viability of the project with returns on various PPP modes.
- **Value for money indicator:** VFM tool helps to examine whether the project provides for value for money if structured as a PPP project.

Contingent liability toolkit was also presented in the workshop. The toolkit has been developed to assist Project Sponsoring Authorities (PSAs) in assessing the amount of financial liability arising from a PPP project. It is also expected to aid PSAs in making informed decisions regarding the financial payout to Concessionaire as a result of occurrence of unforeseen events.

1.2. Workshop Objectives

The workshop was meticulously organized to serve as a platform for guiding participants through the PPP structuring toolkit and Contingent Liability toolkit. Additionally, it offered an opportunity to highlight the various quidance materials developed Department of Economic Affairs (DEA), Ministry of Finance, Government of India. This workshop marked the second in a series, with the specific goal of raising awareness, enhancing usability, and providing clear direction to Project Sponsoring Authorities and their officials on how to maximize the use of these toolkits in developing PPP Projects.

Figure 1: Ms. Anmol Waraich, Assistant Director, hosting the workshop



The workshop also provided an opportunity to the participants to develop a project based on a case study of **Port sector** using the tools of the toolkit. It gave participants hands on experience to learn the use of the toolkit. At the same time, the workshop also provided an excellent opportunity to seek suggestions for improvements in the toolkits.

A total of **504** user logins have been created for the PPP Structuring toolkit as of 17th March 2024.

Summary of the workshop

1.3. Workshop Schedule

The detailed agenda of the workshop is provided below:

Day	Timing	Details	Presenter
14.03.2024	1000 – 1030	Registration & Tea	
	1030 – 1045	Welcome Address	Ms. Preeti Jain, Director, DEA
	1045 – 1100	Introduction of the participants, their expectation from the workshop	
	1100 – 1200	Introduction of PPP structuring toolkit (Objectives, sectoral coverage, modules etc)	Ms. Arya Balan Kumari, Joint Director, DEA
	1200 – 1215	Context Setting	Shri Baldeo Purushartha, Joint Secretary, DEA
	1215 – 1245	Walkthrough Tool 1: Suitability filter	Ms. Puja Sharma, PPP Expert, ADB Consultant
	1245 – 1315	Case study	Ms. Puja Sharma, PPP Expert, ADB Consultant
	1315 – 1400	Lunch Break	
	1400 – 1500	Walkthrough Tool 2: Family mode and Tool 3:Mode selection tool	Ms. Puja Sharma, PPP Expert, ADB Consultant
	1500 – 1530	Case study	Ms. Puja Sharma, PPP Expert, ADB
	1530 – 1600	Financial Viability Indicator Tool	Ms. Puja Sharma, PPP Expert, ADB Consultant
	1600 – 1630	Tea Break	
	1630 – 1700	Q & A session	
Day 2	0930 – 1000	Tea Break	
Session III	1000 – 1130	Financial Viability indicator tool	Ms. Puja Sharma, PPP Expert, ADB Consultant
	1130 – 1230	Case Study	Ms. Puja Sharma, PPP Expert, ADB Consultant
	1230 – 1330	Lunch Break	

Day	Timing	Details	Presenter
Session IV	1330 – 1400	Value for money indicator tool	Ms. Puja Sharma, PPP Expert, ADB Consultant
Session V	1400 – 1545	Contingent liability toolkit	Ms. Nikita Chhabra, KPMG, Consultant
	1545 – 1615	Tea	
	1615 – 1630	Q & A session	
	1630 – 1645	Vote of thanks and next steps	Dr. Kartik Agrawal, Deputy Director, DEA

Figure 2: Ms. Preeti Jain, Director inaugraual address

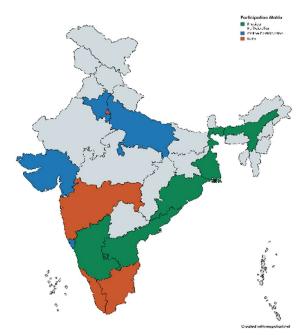


The Workshop was inaugurated by Director DEA, Ms. Preeti Jain with a welcome address and context setting note in which she highlighted the potential in PPPs and the importance of structuring of the projects before it is sent for appraisal and approval to various stakeholders. She also provided an overview of the tools developed by the DEA and feedback received from the previous workshops.

1.4. Coverage of the workshop

The workshop was attended by officers of Major Ports Authorities, and Transaction Advisors who are associated with the Port sector. The Workshop witnessed participation of 60 participants through hybrid mode from Central Infrastructure Line Ministries and Departments including NITI Aayog, Department of Expenditure and Department of Economic affairs. 13 States and UT including Assam, Andhra Pradesh, Delhi, Goa, Gujarat, Haryana, Himachal Pradesh, Maharashtra, Odisha, Tamil Nadu, Karnataka, Kerala, and West Bengal participated in the workshop.

Figure 3: Participation Matrix



The detailed list of participants, both online and offline mode is given in Annexure B.

1.5. Suggestions & feedback from participants

Each session was followed by a Q&A session, where both online and physical participants shared their experiences with PPP projects, toolkits and extended suggestions to enhance the utility and awareness about the toolkits. At the end of workshop on March 15, 2024, an online feedback form was circulated to all participants to seek their feedback related to all sessions of the workshop. Feedback was sought with respect to the content, quality of delivery, satisfaction level, etc. aspects of the workshop. As on 17 March 2024, a total of 26 responses have been received.

Subsequent section highlights the feedback received from the participants. The feedback was sought on the scale of 1 to 5 where 1 indicate low score and 5 indicate highest score as mentioned below:

- 1= Poor
- 2= Needs improvement

Overall Effectiveness

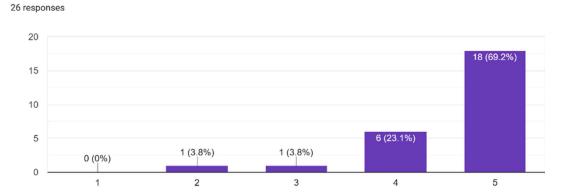
- 3= Effective
- 4= Very Effective
- 5= Excellent

Summary of the feedback is presented in the following section.

1.5.1. Overall feedback on the workshop

Figure 4: Scoring on overall effectiveness of the workshopFigure 4 and Figure 5 below highlights the 'Level of satisfaction of participants' and 'Interest for participating in similar workshops in future'.

Figure 4: Scoring on overall effectiveness of the workshop

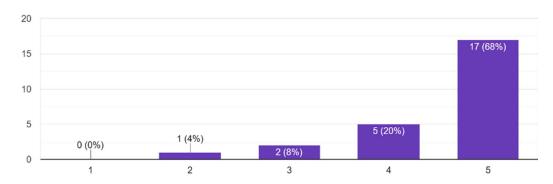


Workshop was rated very effective to excellent by majority of the respondents. The participants also provided feedback to have more such workshops in the states to empower the ports officials involved in project development.

Figure 5: Overall workshop managment feedback

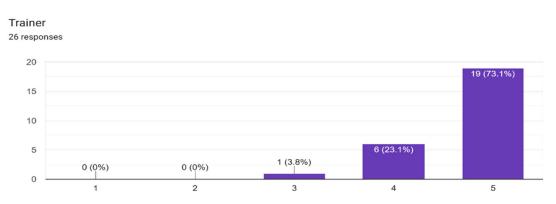
Workshop Management

25 responses



The participants rated overall management of the workshop with a rating of 4 or 5 indicating that participants found the workshop content and related infrastructure conducive and useful.

Figure 6: Feedback on trainier



~96% of the participants rated the trainer's effectiveness and delivery on a scale of 4 and 5. They were satisfied with the speed, content, knowledge and delivery aspect of the trainer.

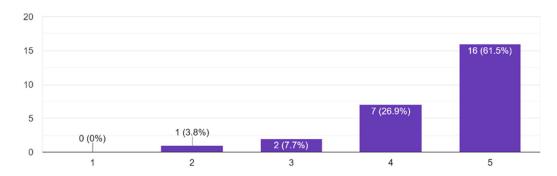
Figure 7: Feeback on contextual relevance

Contextual relevance 26 responses 20 15 10 5 0 (0%) 1 (3.8%) 2 3 4 5

Figure 8: Design and selection of Topics

Design and selection of Topics

26 responses

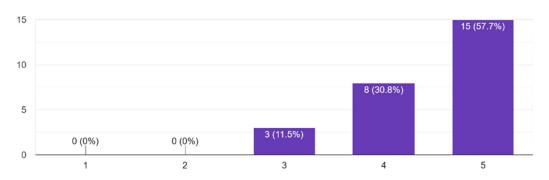


All the respondents to the feedback survey were satisfied with the contents of the workshop. They found it relevant and in line with their work.

Figure 9: Professional usage of toolkit feedback

Professional usefulness

26 responses

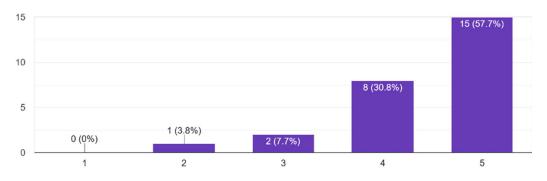


All the respondents found the content to be useful in their profession. 90%+ of respondents rated the workshop content on a scale of 4 and 5 for their professional usage.

Figure 10: Feedback on using toolkit for project appraisal

Appraisal process through use of Toolkit

26 responses



Respondents were enthusiastic to use the toolkit to appraise the projects in their departments.

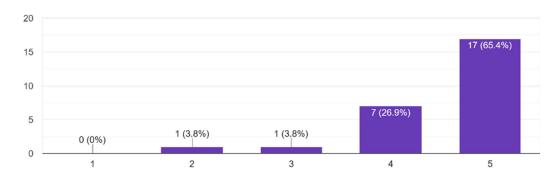
1.5.2. Feedback on individual sessions

The participants were requested to share the feedback on four critical aspects of each of the session. The section below highlights the feedback.

Figure 11: Suitability Filter tool

Session I: Walk through to Suitability filter.

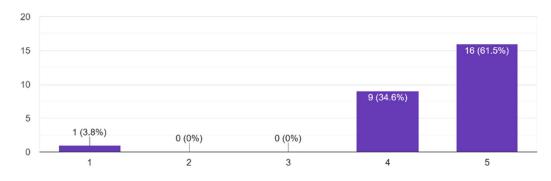
26 responses



All the respondents rated the Session I between 3 to 5 scale. They rated the session as very effective.

Figure 12: Family Indicator & Mode validation tool

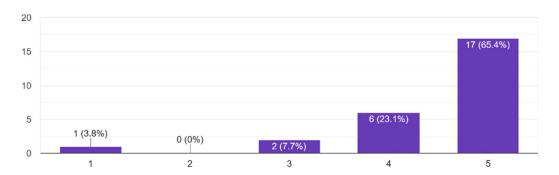
Session II: Walk through to Family mode and Mode selection tool ²⁶ responses



~95% of the respondent rated the Session II between 4 and 5 scale. They rated the session as effective and liked the quality of delivery of the session.

Figure 13: Financial viability indicator tool

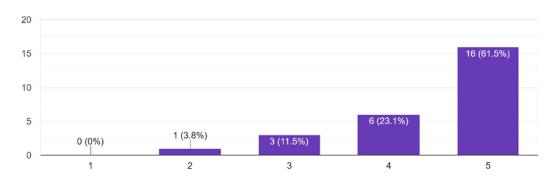
Session III: Financial viability indicator Tool 26 responses



~90% respondents were very satisfied with the case study used to learn the financial viability tool.

Figure 14: Value for money indicator tool

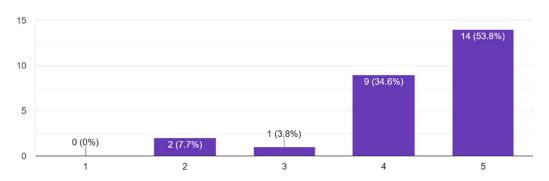
Session IV: Value for money Tool ²⁶ responses



~90% respondents were extremely satisfied with the learning of Value for money indicator tool.

Figure 15: Feedback on Contingent liability tool

Session V: Contingent liability Toolkit 26 responses



~90% respondent was satisfied with the delivery and understanding of the Contingent Liability Toolkit. They rated the session on a scale of 3 to 5 respectively. Since Port is a

mature sector, contingent liability toolkit was inquisitively discussed amongst the participants.

1.6. Key Takeaways and Feedback

Key takeaways and feedback received from the workshop is as below:

- Helpful tool for PSA in understanding and analysing the report submitted by Transaction Advisors.
- Shall inculcate a habit of self- analysing and decision-making basis on the feasibility of the project during inception stage by using Tool Kit.
- Provides an extent of knowledge of factors and elements to be considered and incorporated in the study of the project viability and for successful execution of PPP projects.
- Organising team was well versed with the Content of the workshop. The workshop was interactive.



- It **connects appropriate parties** from various corners of the country and spread awareness about conducting a project under PPP. It encourages people to enter into PPP more confidently even if it is their first PPP project.
- Data driven approach combined with structured qualitative approach of the workshop.
- The workshop has given very good insight to the PPP structuring toolkit and various initiatives of DEA for promoting PPP ecosystem system in the country.

1.7. Suggestion for improvement

Some of the key suggestions received from participants during the workshop and through feedback form are as follows:

- More case studies More hand on case studies to be done by the participants to have quick access to practice
- Need to develop amended Tool Kit with case study specific for Ports for handling Dry Bulk cargo in PPP projects.

- Add some live tender's documents for better understanding.
- Workshop should have **One more day** to get more exercise on case studies.
- **Frequent workshops** should be conducted to impart such trainings.
- Online participants also need to be interactive.
- Models should be customised for ports who are handling bulk cargo as a major commodity.
- Allocate more time to Financial Viability Indicator module.

1.8. Vote of Thanks

The workshop concluded with a vote of thanks from Dr. Kartik Agrawal, Deputy Director. On behalf of the Private Investment Unit (PIU) - DEA, Dr Agrawal expressed his gratitude to the honourable Joint Secretary, Shri Baldeo Purushartha and Director, Ms. Preeti Jain for their continuous support in organising these workshops. Shri Baldeo Purushartha has been the guiding light behind the development of these toolkits.

Dr. Agrawal conveyed his gratitude to all the participants who joined both physically and virtually from various central ministries, state departments, and Public Sector Undertakings. Their active participation and valuable contributions enriched the discussions. He acknowledged the contribution of the trainers and team who organised the workshop from DEA and SCOPE Complex. He requested participants to submit their feedback and suggestions for the workshop in order to keep updating the toolkits for user benefits.

Appendix A – Snapshots of the workshop

Following is the glimpse of the workshop:

Figure 17: Ms. Preeti Jain, Directoo inaugratitng the workshop by lighting the lamp



Figure 18: Participant Ms. Nilima.N. Parab jointly lighting the lamp



Figure 19: Day 1 Ms. Balan presenting Overview of PPP structuring toolkit



Figure 20: Day 1 Session I presentation by Ms. Puja Sharma



Figure 21: Day 2 Session III presentation by Ms. Puja Sharma



Figure 22: Day 2 Ms. Nikita Chhabra presenting Contingent liability toolkit



Figure 23: Dr. Kartik Agrawal, Deputy Director presenting VGF, IIPDF and other schemes of DEA



Figure 24: Group Photo with trainers Ms. Puja Sharma and Ms. Nikita Chhabra



Appendix B – Participants List

	List of Physical participants			
S. No.	Participant Name	Designation	Name of the Organization/Firm	
Particip	ants from Department of E	conomic Affairs		
1.	Ms. Preeti Jain	Director	Infrastructure Support and Development Division (ISD), Department of Economic Affairs (DEA), Ministry of Finance	
2.	Shri Manoj Kumar Madholia	Joint Director	Infrastructure Support and Development Division (ISD), Department of Economic Affairs (DEA), Ministry of Finance	
3.	Shri R Shiv Kumar	Deputy Secretary	Infrastructure Support and Development Division (ISD), Department of Economic Affairs (DEA), Ministry of Finance	
4.	Ms. Arya Balan Kumari	Joint Director	Infrastructure Support and Development Division (ISD), Department of Economic Affairs (DEA), Ministry of Finance	
5.	Dr. Kartik Agrawal	Deputy Director	Infrastructure Support and Development Division (ISD), Department of Economic Affairs (DEA), Ministry of Finance	
6.	Ms. Anmol Waraich	Assistant Director	Infrastructure Support and Development Division (ISD), Department of Economic Affairs (DEA), Ministry of Finance	
7.	Shri Rajender Singh	Section Officer	Infrastructure Support and Development Division (ISD), Department of Economic Affairs (DEA), Ministry of Finance	
8.	Shri Manjeet Yadav	Assistant Section Officer	Infrastructure Support and Development Division (ISD), Department of Economic Affairs (DEA), Ministry of Finance	
9.	Ms. Puja Sharma	PPP Expert	Consultant, Asian Development Bank	
10.	Shri Dhruv Rohatgi	OSD	Infrastructure Support and Development Division (ISD), Department of Economic	

	List of Physical participants			
S. No.	Participant Name	Designation	Name of the Organization/Firm	
Particip	ants from Department of E	conomic Affairs		
			Affairs (DEA), Ministry of Finance	
11.	Shri Gaurav Jumrani	Consultant	Infrastructure Support and Development Division (ISD), Department of Economic Affairs (DEA), Ministry of Finance	
12.	Shri Shubham Varun	Stenographer	Infrastructure Support and Development Division (ISD), Department of Economic Affairs (DEA), Ministry of Finance	
13.	Shri Anurag Choudhary	Data Entry Operator	Infrastructure Support and Development Division (ISD), Department of Economic Affairs (DEA), Ministry of Finance	
14.	Shri Anup Kumar	MTS	Infrastructure Support and Development Division (ISD), Department of Economic Affairs (DEA), Ministry of Finance	

	List of Physical participants			
S. No.	Participant Name	Designation	Name of the Organization/Firm	
Particip	ants from States/ Line Mi	nistries		
15.	Ms. Nikita Jain	Assistant Director	NITI Aayog	
16.	Ms. Preeti Balyan	Joint Director	Department of Expenditure	
17.	Shri Gokul R	Sr. Assistant Traffic Manager	Syama Prasad Mookerjee Port, Kolkata	
18.	Shri Padmakumar Nair	Manager	Jawaharlal Nehru Port Authority, Maharashtra	
19.	Shri Shripad Vilas Kawathekar	Deputy General Manager	Jawaharlal Nehru Port Authority, Maharashtra	
20.	Ch. Srinivasa Rao	Dy. Chief Engineer, Civil	Syama Prasad Mookerjee Port, Kolkata	
21.	Shri Neeraj Karpathak	Executive Engineer	Mumabi Port Authority, Maharashtra	
22.	Ms. Nilima.N. Parab	Dy. Chief Accounts Officer	Mumabi Port Authority, Maharashtra	

List of Physical participants			
S. No.	Participant Name	Designation	Name of the Organization/Firm
Particip	ants from States/ Line Min	nistries	
23.	Capt Arun Kumar PK	Officer In Charge	Kerala Martime Board, Kerala
24.	Shri Bhaskar Abhishek	Assistant Director, Strategic Management	Chennai Port Authority, Tamil Nadu
25.	Shri Shine A Haq	Chief Executive Officer	Kerala Maritime Board
26.	Shri Anil B. Bhalekar	Dy. Chief Accounts Officer	New Mangalore Port Authority, Karnataka
27.	Saladi Konda Ravi Kiran	Deputy Traffic Manager	New Mangalore Port Authority, Karnataka
28.	Ch Bhargava	Executive Engineer Civil	Visakhapatnam Port Authority, Andhra Pradesh
29.	Shri K Sreenu	Assistant Executive Engineer, Mechanical	Visakhapatnam Port Authority, Andhra Pradesh
30.	Shri Chandrasekar	Assistant Executive Engineer, Mechanical	V.O.Chidambaranar Port Authority, Tamil Nadu
31.	Shri B. Selvaraj	Superintending Engineer	V.O.Chidambaranar Port Authority, Tamil Nadu
32.	Shri Santosh Kumar Panigrahi	Executive Engineer, Civil	Paradip Port Authority, Odisha
33.	Shri Kulamani Behera	Executive Engineer	Paradip Port Authority, Odisha
34.	Shri Nayanjyoti Bhagwati	Joint Secretary	Housing and Urban Affairs, Assam
35.	Shri V Sarath Raj	Sector Expert	Kerala Maritime Board
Participants from Transaction Advisors			
36.	Shri Rahul Khetan	Manager	CRISIL, Haryana
37.	Ms. Mallika Tandon	Team Leader	Tandon Urban Solutions Private Limited
38.	Shri Soubhik Kumar	Manager	PwC

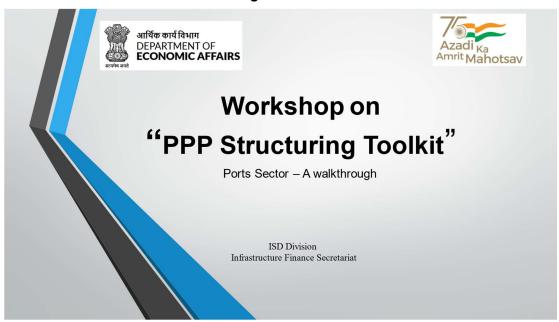
	List of Online participants			
S. No.	Participant Name	Designation	Name of the Organization/Firm	
39.	Shri Suhail Rafat	Assistant Hydrographic Surveyor	Inland Waterways Authority of India, UP	
40.	Shri Anand Menon K	Vice President	Darashaw & Co Pvt Ltd, Maharashtra	

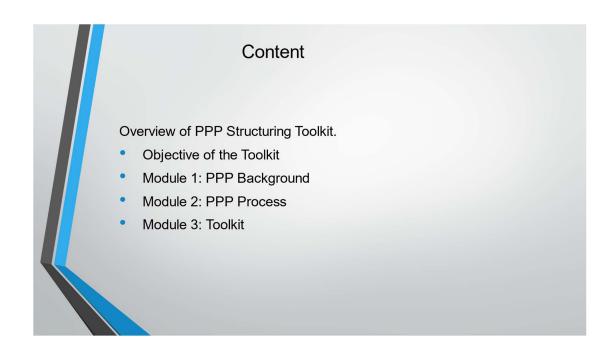
	List	of Online participants	
S. No.	Participant Name	Designation	Name of the Organization/Firm
41.	Shri Sanooj A	Assistant Manager (Tech) & Executive Assistant to MD	Vizhinjam International Seaport project, Kerala
42.	Ms. Parul Singhal Garg	Lead Infrastructure Specialist	CRISIL, Maharashtra
43.	Ms. Vartika Srivastava	Manager	Almondz Global Securities Limited, Delhi
44.	Shri Abdussalam	Assistant Executive Engineer	Private participant
45.	Shri Rajesh Naik	Asst. Engineer	Mormugao Port Authority, Goa
46.	Shri Vinod R. Verenker	Assistant Engineer (Mech.)	Mormugao Port Authority, Goa
47.	Shri Sunny Goel	Consultant	Private participant
48.	Shri Laximan Jaganath Sawant	Assistant Engineer(E)	Mormugao Port Authority, Goa
49.	Shri Abhineet Srivastava	Manager	Deloitte Consulting, Haryana
50.	Shri Madhvendra Singh	CEO	Gujarat Maritime Board, Gujarat
51.	Shri Bhaskar Subramanian	Director	Deloitte Consulting, Haryana
52.	Shri Maheshkumar P Hadiya	Assistant Engineer (Mech.)	Deendayal Port Authority, Goa
53.	Shri Kishor Namdeo Kumbhare	Chief Risk Officer	IIFCL
54.	Shri Rajesh Sharma	Assistant General Manager - Bidding & BD	Almondz Global Securities Limited
55.	Shri S. Viswanathan	Deputy Chairperson	Chennai Port Authority, Tamil Nadu
56.	Capt. M. Anbarasan	State Port Officer	Tamil Nadu Maritime Board, Tamil Nadu
57.	Shri Bimalendu Jena	Assistant Vice President	Darashaw & Co Pvt Ltd
58.	Shri N. C. Momin		Jawaharlal Nehru Port Authority, Maharashtra
59.	Shri S Maharajan	Junior Engineer	Chennai Port Authority, Tamil Nadu
60.	Shri M Saleem Ahamed	Superintending Engineer	Chennai Port Authority, Tamil Nadu
61.	Shri Subhajit Barman		Syama Prasad Mookerjee Port, Kolkata, West Bengal
62.	Shri Auszad Shaik	Chief General Manager	Andhra Pradesh Maritime Board
63.	Shri Abhijit Sardar		Kolkata Port Trust, West Bengal

	List of Online participants			
S. No.	Participant Name	Designation	Name of the Organization/Firm	
64.	Ms. Alvina Khan	Consultant	Black Brix, Haryana	
65.	Shri Aman Gupta	Partner & Chief Business officer	Black Brix, Haryana	
66.	Shri Junaid Shaik	Consultant	Voyants Solutions Pvt Ltd., Haryana	
67.	Shri Hemanth Illa	Consultant	Voyants Solutions Pvt Ltd., Haryana	
68.	Shri Kaushik Jain		Kolkata Port Trust, West Bengal	
69.	Ms. Sherin Shihabudeen	Consultant	CRISIL	
70.	Shri Vasu Deva	Consultant	Black Brix, Haryana	
71.	Shri Vikram Daga	Consultant	Voyants Solutions Pvt Ltd., Haryana	
72.	Shri Laxmi Sawant		Mormugao Port Authority, Goa	
73.	PMU		Tamil Nadu Maritime Board	

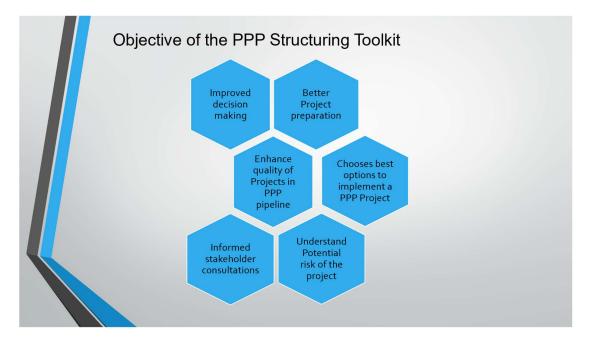
Appendix C - Presentation on PPP structuring toolkit and Contingent liability toolkit

• Presentation of PPP structuring toolkit









Toolkit structure and content

3 main parts to the toolkit:

- Module 1: PPP Background
 - General information and explanation about PPPs

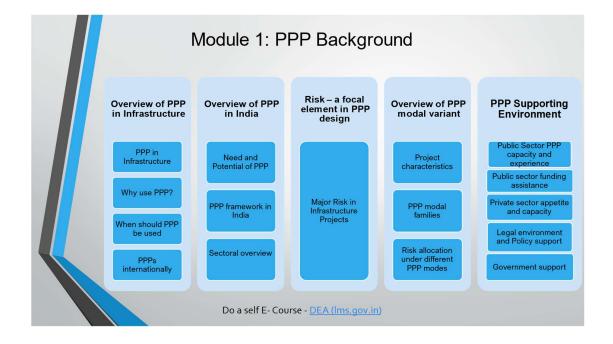
Module1: PPP Background

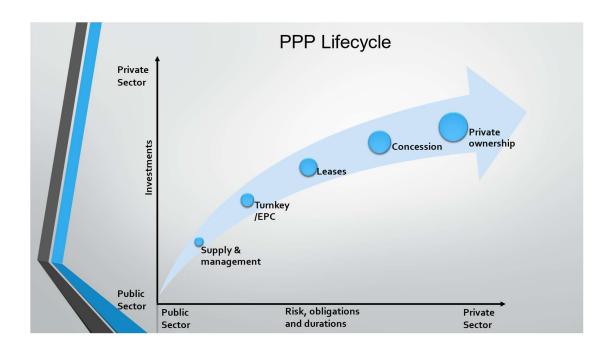
Module 2: PPP process

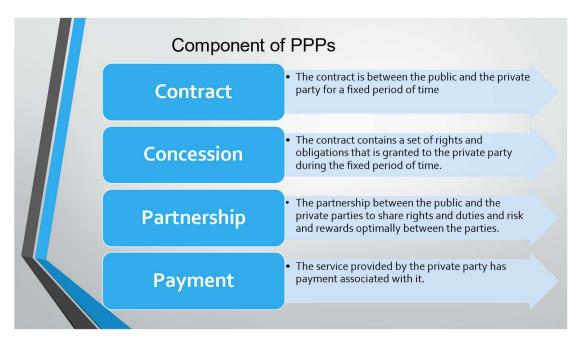
Module 3: Tools and Resources

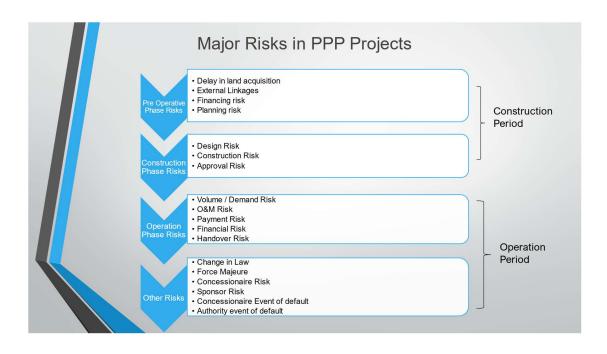
Module 2: PPP Process

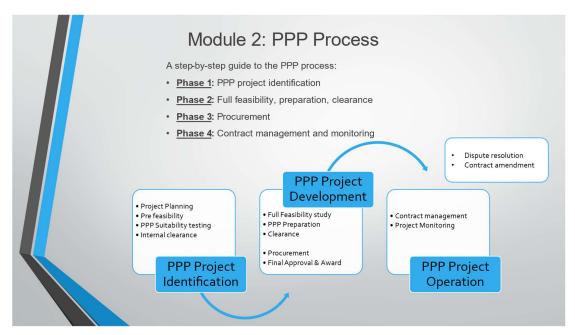
- Describes the process of developing a PPP through four Phases
- Module 3: Tools and resources
 - 5 decision-making tools: (Family Indicator, Model Validation Tool, Suitability Filter, PPP Financial Viability Indicator Model and VFM Indicator Tool)

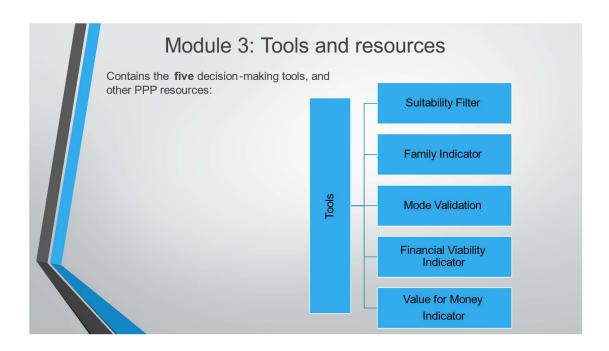


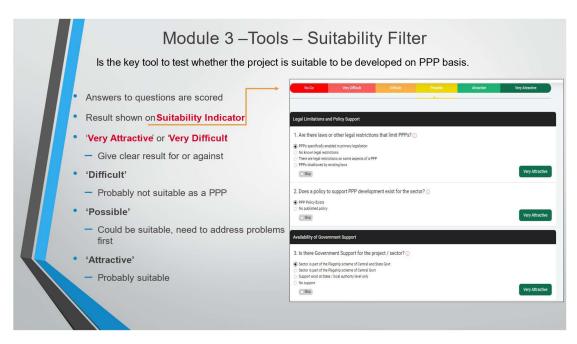










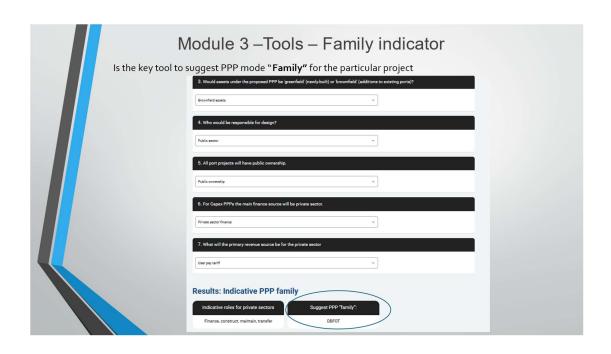


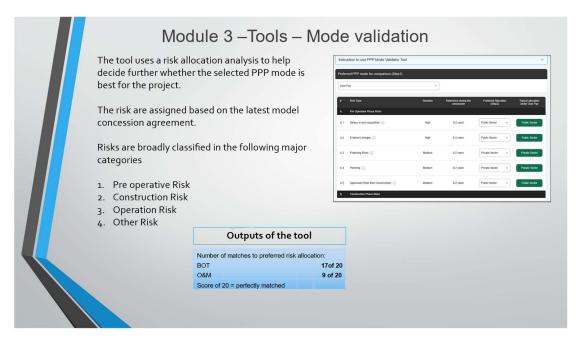
Parameters		Questions	Explanation
	Legal	 Are there laws or other legal restrictions that limit PPPs? Does a policy for private participation in the sector exist? 	Legal parameters help the user to understand if the law permits the implementation of PPPs or not?
	Political	 Is there Government Support for the sector/ project? Is there support of PPP in the affected communities? 	
		 Is there a PPP Unit/Dept in the State? Does the Project Sponsoring Authority have the capabilities to procure PPPs? Does the Sponsoring Authority have the capabilities to manage and monitor a PPP contract? Does the Sponsoring Authority have previous experience with PPPs? Would the physical infrastructure pass through multiple jurisdictions? 	This parameter analyses PSAs capacity to execute and implement PPP project.

Module 3 – Tools – Suitability Filter Parameters Questions Explanation Public sector • Is funding assistance available for project This parameter helps in understanding development? difference funding options that may be assistance for • Is the project likely to be eligible for Viability available for development of the project to the PSA. Is the project likely to be eligible for funding from other grant schemes? Is the project eligible for funding / guarantees from multi-lateral agencies? These parameters assess private sector Private Sector • Are multiple firms active in the PPP market? Have other similar PPP projects reached participation and interest in the PPP projects Financial Close? in the chosen sector

Module	3 –Tools – Suitabili	ty Filter
Parameters	Questions	Explanation
Land availability and acquisition	 Will the PPP require land acquisition? If land acquisition is required, will the public sector do this? 	These parameters assess the land requirement and potential issues related to acquisition of land for the project and their impact on the project timelines.
Environmental and Social Impact	 Will the PPP have significant environmental impacts? Will the PPP have significant social impacts? 	These parameters assess the impact of the project on Environment and social factors related to it.
Labour	 Will a significant transfer of employees take place under the PPP? Have there been successful transfers under previous PPPs? Is the project likely to result in job losses? 	potential unrest by the employees and to prepare for its resolution.

Parameters Outputs	 Questions Are outputs definable, measurable and verifiable? 	Explanation If it is not possible to clearly specify outputs then there is a high risk of disputes arising during the course of the PPP. There should also be an agreed understanding or the desired outputs before proceeding to PPF procurement.
Timing		A PPP procurement will generally take more time than a conventional procurement-although this will be offset by the faster speed of delivery once the contract is awarded. If there are significant time constraints on the contracting process, a PPP may not be appropriate This parameter understands the time available to procure the PPP.





Risks	Description
Pre-Operative Phase Ri	sks
Delay in lan	Refers to the risk that the project site will be unavailable or unable to be used within the required time, or in the manner or the cost anticipated or the site will generate unanticipated liabilities due to existing encumbrances and native claims being made on the site. This risk is most relevant to greenfield projects involving treatment and disposal facilities.
External linkages	Refers to the risk that adequate and timely connectivity to the project site is not available, which may impact the commencement of construction and the overall pace of development of the project. Eg. Road's connectivity to Port site.
Financingrisks	Refers to the risk that sufficient finance will not be available for the project at a reasonable cost (e.g., because of changes in market conditions or credit availability) resulting in delays in the financial closure of the project.
Planningrisks	Refers to the risk that the pre-development studies (technical, legal, financial, and others) conducted are inadequate or not robust enough resulting in possible deviations from the planned or expected outcomes in the PPP project development.

Risks Description Construction Phase Risk Design risk Refers to the risk that the proposed design will not meet the performance and service requirements in the output specification. It can result in additional costs for modification and redesign. Construction risk Refers to the risk that the construction of the assets required for the project will not be completed on time, within budget, or to specification. It may lead to additional raw materials and labour costs, an increase in the cost of maintaining existing infrastructure or providing a temporary alternative solution due to a delay in the provision of the service. Approval risk Refers to the risk that delays in approvals to be obtained during the construction phase will result in a delay in the construction of the assets as per the construction schedule. Such delays in obtaining approvals may lead to cost overruns.

Wodule 0	-Tools - Mode validation
Risks	Description
Operation Phase risk	
Technology risk	Refers to the risk that the technology used will be unexpectedly superseded during the term
	of the project and will not be able to satisfy the requirements in the output specifications. It
	would result in increased costs of replacement technology.
Operations and	Refers to the risks associated with the need for increased maintenance of the assets over
maintenance risk	the term of the project to meet performance requirements.
Volume / Demand risk	Refers to the risk that demand for service will vary from that initially projected, such that the
	total revenue derived from the project over the project term will vary from initial
	expectations.
Payment risk	Refers to the risk that tolls are not collected in full or are not set at a level that allows
	recovery of costs. This is a risk for the public sector under shadow tolls and for the private
	sector under user tolls. There is no risk in annuity contracts.
Financialrisk	Refers to the risk that the private sector overstresses a project by inappropriate financial
	structuring. It can result in additional funding costs for increased margins or unexpected
	refinancing costs.
Handover risk	Refers to the risk that the concessionaire will default in the handover of the asset at the end
	of the project term or will deviate from the minimum quality/value of the asset that needs to
	be handed back to the public entity.

Risks	Description
Other risks	
Change in law	Refers to the risk that the current legal/regulatory regime will change, having a materia
	adverse impact on the project.
Force Majeure	Refers to the risk that events beyond the control of either entity may occur, resulting in
	a material adverse impact on either party's ability to perform its obligations under the
	PPP contract. E.g.: pandemics, strikes, act of war.
Sponsor risk	Refers to the risk that the Private entity will prove to be an unsuitable partner for the
	project, for example, due to poor project management, lack of funds or a failure to fully
	recognise the agreed terms of the Concession Agreement.
Concessionaire event of	Refers to the risk that the private entity will not fulfil its contractual obligations and that
default	the Public Sponsoring Authority will be unable to either enforce those obligations
	against the sponsors or recover some form of compensation or remedy from the
	sponsors for any loss sustained by it as a result of the breach or the private partner will
	prove to be inappropriate or unsuitable for delivery of the project.
Authority event of defa	ult Refers to the risk that the Public Sponsoring Authority will not fulfil its contractua
	obligations and that the Concessionaire will be unable to either enforce those
	obligations against the Authority or recover some form of compensation or remedy from
	the Authority for any loss sustained by it as a result of the breach.

	Risk alloca	ation	
	Risk Type / PPP Mode	User Pay	Management
Α	PRE OPERATIVE PHASE RISKS		
A.1	Delays in land acquisition	Public Sector	Not Relevant
A.2	External linkages	Public Sector	Not Relevant
A.3	Financing risks	Private Sector	Not Relevant
A.4	Planning	Private Sector	Not Relevant
В	CONSTRUCTION PHASE RISKS		
B.1	Design Risk	Private Sector	Not Relevant
B.2	Construction Risk	Private Sector	Not Relevant
B.3	Approvals	Private Sector	Not Relevant
B.4	Additional Site Risk	Public Sector	Not Relevant

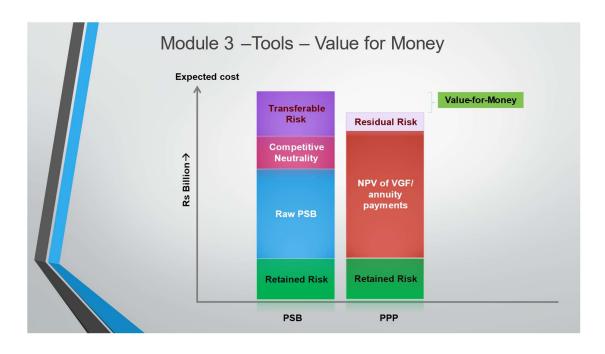
	Risk alloc	cation	
	Risk Type / PPP Mode	User Pay	Management
С	OPERATIONS PHASE RISKS		
C.1	Operations & Maintenance Risk	Private Sector	Private Sector
C.2	Volume Risk	Private Sector	Public Sector
C.3	Payment Risk	Private Sector	Public Sector
C.4	Financial Risks	Private Sector	Private Sector
C.5	Performance Risk	Private Sector	Private Sector
C.6	Technology Risk	Private Sector	Private Sector
C.7	Handover Risk	Private Sector	Private Sector

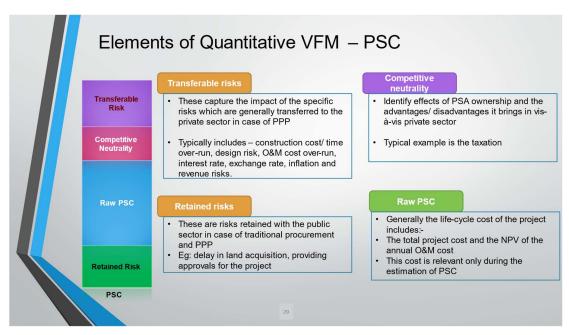
Risk allocation					
	Risk Type / PPP Mode	User Pay	Management		
D	OTHER RISKS				
D.1	Change in Law	Public Sector	Public Sector		
D.2	Force Majeure	Shared	Shared		
D.3	Concessionaire risk	Private Sector	Private Sector		
D.4	Sponsor risk	Private Sector	Private Sector		
D.5	Concessionaire event of default	Private Sector	Private Sector		
D.6	Authority event of default	Public Sector	Public Sector		

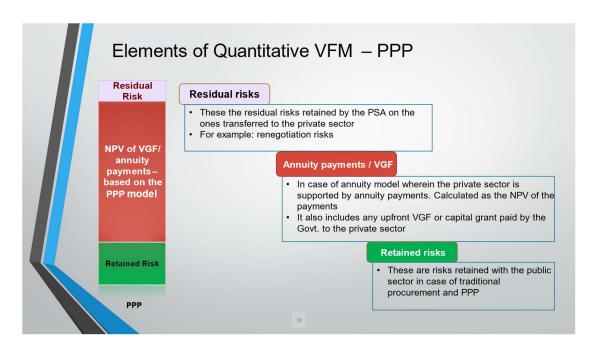
Category	вот	BOT – Lease (BOLT)	OMT
Traffic	Included	n/a	n/a
Bidding Criteria	Highest Royalty Payments Lowest VGF	Highest Lease Rent Lowest VGF	Lowest annual maintenand
Revenue	Water side revenues – GRT, charges Berth side revenues Wharfage Charges, Land sid	s – Berthing, handling &	Annual maintenance
Phasing	Phased development		No Phasing
Capital Expenditure (10 Categories to be provided for)	Civil Construction Cost Equipment Cost Insurance Contingency Pre operative Costs	Civil Construction Cost Equipment Cost Insurance Contingency Pre operative Costs	Provides for No Capex but major maintenance
Operating Cost	Port Operations License Fees Royalty Payments O&M Cost Other O&M Cost IE/IA expenses Insurance Routine Maintenance	Lease rent Port Operations License Fees O&M Cost Other O&M Cost IE/IA expenses Insurance Routine Maintenance	Port Operations License Fees Royalty Payments O&M Cost Other O&M Cost IE/IA expenses Insurance Routine Maintenance
Financing			
Sources of Funds	Equity Senior Debt / Sub Debt	Equity Senior Debt / Sub Debt	Equity Senior Debt / Sub Debt
	VGF Grant	VGF Grant	n/a without major expenditu
Taxes	GST / Corporation Tax	GST / Corporation Tax	GST / Corporation Tax
Major Maintenance	Included	Included	n/a

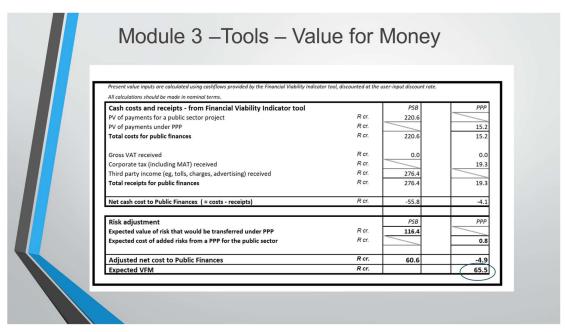
Category	вот	BOT – Lease (BOLT)	ОМТ
Traffic	Included	n/a	n/a
Bidding Criteria	Highest Royalty Payments	Highest Lease Rent	Lowest annual maintenance
	Lowest VGF	Lowest VGF	
Revenue	Water side revenues – GRT,	Pilotage, Vessel Handling	Annual maintenance
	charges Berth side revenues	charges Berth side revenues – Berthing, handling &	
	Wharfage Charges, Land side	e revenues	
Phasing	Phased development		No Phasing
Capital Expenditure	Civil Construction Cost Equipment Cost Insurance	Civil Construction Cost Equipment Cost Insurance	Provides for No Capex but major maintenance
(10 Categories to be provided for)	Contingency Pre operative Costs	Contingency Pre operative Costs	
· Control of the Cont	Port Operations	Lease rent	Port Operations
Operating Cost	License Fees	Port Operations	License Fees
	Royalty Payments O&M Cost	License Fees O&M Cost	Royalty Payments O&M Cost
	Other O&M Cost	Other O&M Cost	Other O&M Cost
	IE/IA expenses	IE/IA expenses	IE/IA expenses
	Insurance Routine Maintenance	Insurance Routine Maintenance	Insurance Routine Maintenance
Financing			
Sources of Funds	Equity	Equity	Equity
	Senior Debt / Sub Debt	Senior Debt / Sub Debt	Senior Debt / Sub Debt
	VGF Grant	VGF Grant	n/a without major expenditu
Taxes	GST / Corporation Tax	GST / Corporation Tax	GST / Corporation Tax
Major Maintenance	Included	Included	n/a

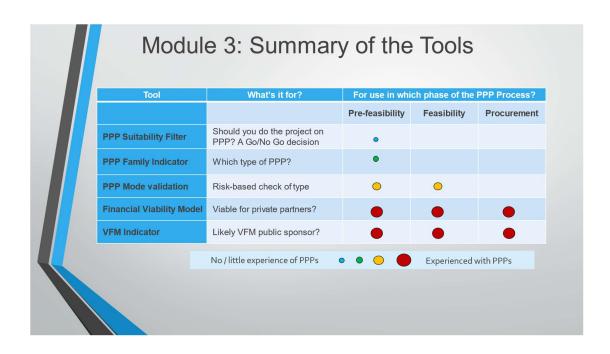
Module 3 -Tools - Value for Money Testing for Value for Money (VfM) should be an important part of any PPP project development. Vfm is used as: VFM is used as procurement decision i.e. What is the best mode for project implementation? (Public procurement or PPP) Value for Money (VfM) means the public sector is financially better off if the project is implemented as a PPP rather than if it is done as a traditional public sector project. If a project is not expected to provide VFM for the public sector then the project should not be implemented as a PPP. A VFM test compares the estimated cost of procuring the project in the public sector (the traditional route) with the estimated cost of procuring it as a PPP. The public sector procurement option is called the public sector benchmark (PSB). VFM = Cost of PSB - Cost of PPP

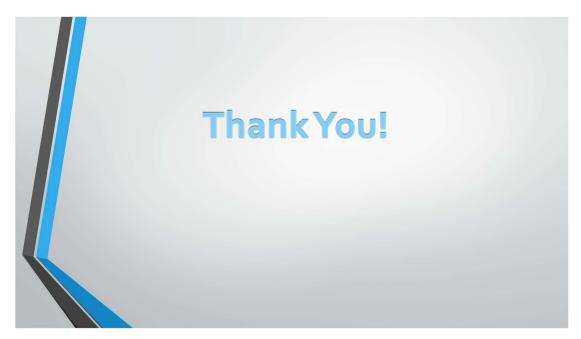












Presentation of PPP structuring toolkit





Contingent Liability
Toolkit for Ports Sector

Table of Contents

- What is Contingent Liability?
- Objective of the Contingent Liability Toolkit
- Key Sectors Covered
- Contingent Liability Case Study
- Checklist for Contingent Liability Toolkit
- Advantages of Contingent Liability Toolkit
- Other Initiatives
- Way Forward

Contingent Liabilities arising from a PPP Contract

Costs on account of Force Majeure events

Termination payments for Force Majeure events

Payments for Concessionaire/Authority non-termination damages

Termination Payments for event of default

Obligations of the government arising from a valid PPP contract whose occurrence, timing, and amount depend on some uncertain future event or circumstance.

Direct Liability versus Contingent Liability

ELEMENT OF LIABILITY	DIRECT LIABILITY	CONTINGENT LIABILITY				
Obligation and Need for Payment	Present and certain obligation resulting from a past event; obligations and payment needs are known upfront.	Possible obligation from a past event; obligations may be confirmed by occurrence/ nonoccurrence of uncertain future events.				
Quantum of amount	Known upfront with certainty; reliable estimates of the amount of the obligation can be made for accounting and budgeting.	Uncertain amounts; estimates may also not be possible with reasonable accuracy and reliability.				
Timing	Known with certainty	Uncertain/ unknown				
Outflow of resources	Known with certainty	Uncertain and depend on the occurrence/nonoccurrence of an event in future;				

Types of Direct and Contingent Liabilities

Direct Liabilities	Contingent Liabilities		
1. Viability Gap Payments	1. Cost on account of Force Majeure Events		
2. Annuity Payments	2. Termination payment for Force Majeure Events		
3. Any project related specific subsidies	Payment for Concessionaire/Authority event of defaults, if such defaults lead to termination of contract		

Objective & Applicability of the Contingent Liability Toolkit



- To be used by Project Sponsoring Agencies (PSAs) to calculate the contingent liability arising from a PPP project.
- Accordingly, appropriate funds could be demarcated at the beginning itself to meet any contingent liabilities arising in the future.
- Also, this would help PSAs in taking measures such as introduction of suitable clauses in bid documents to minimize the impact of adverse events and wisely allocate risks.

Key Sectors Covered under the Toolkit



Contingent
Liability Toolkit—
Case Study



Case Study: Construction of Container Terminal on PPP basis

<u> </u>	1 1 50515			
S.No.	Particulars	Key Details		
1.	Name of the project	Construction of container terminal at Mumbai Port		
2.	Type of PPP (BOT, DBFOT, OMT etc.)	DBFOT		
3.	Location	Mumbai		
4.	Administrative Ministry/Department	Ministry of Ports, Shipping and Waterways		
5.	Implementing Agency	Mumbai Port Trust		
6.	Capacity (MTPA)	20		
7.	Estimated Project Cost (Rs. Cr)	 i. Civil Construction Cost: 400 ii. Pre-Operative Cost: 4 iii. Financing Charges: 4 iv. Interest during Construction: 50 v. 18% GST on Civil Cost: 72 vi. Total Capital Cost: 530 		

Case Study: Construction of Container Terminal on PPP basis

S.No.	Particulars	Key Details
8.	Concession Period (years)	30
9.	Construction Period (years)	2
10.	Financing (Rs. Crore)	Equity: 30% Debt: 70%
11.	Appointed Date	30.04.2020
12.	COD	30.04.2022
13.	End of Concession Period	30.04.2050
14.	Date of Termination of Contract	30.04.2027

Checklist for Calculation of Contingent Liability

Checklist for Calculation of Contingent Liability

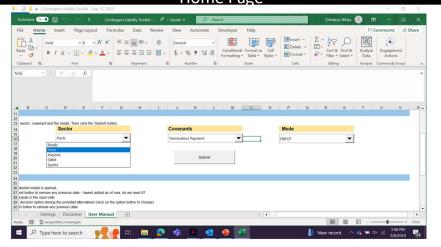




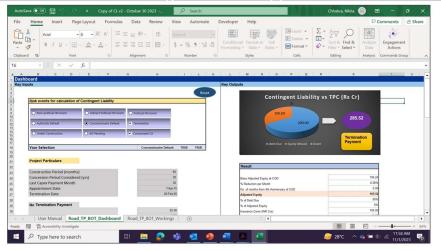
Checklist for Calculation of Contingent Liability



Step 1: Choose the Sector, Convenant, and the PPP mode on the Home Page



Step 2: Once the selections are made, press submit. Dashboard and workings sheet will appear



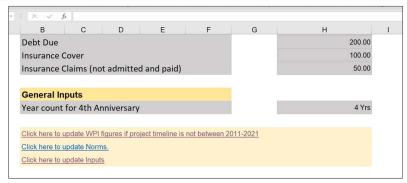
Step 3: Risk Event Selection



The Dashboard Page consists of **Key Inputs** and **Key Outputs**. On the **Key Inputs** side, **following actions are required:**

- 1. Select the Risk Event
- 2. Select Termination/Non-termination
- 3. Select Customized CA, if not based on Model Concession Agreement
- 4. Provide Project Details/Particulars Key Dates, Concession Period, Construction Period, Means of Finance, etc.

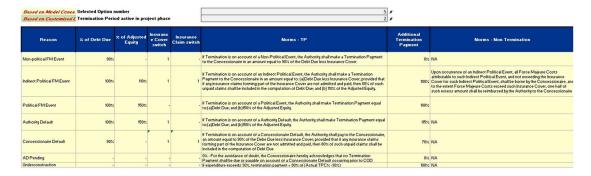
Step 4: Key Inputs to be Edited/Updated



Once the key project features are provided, Users can click on the **clickable links** provided on the **Dashboard** to update/change:

- 1. WPI figures
- 2. Norms/Articles/Clauses for Termination Payment
- 3. Other Key Inputs, if any

Step 4: Key Inputs to be Edited/Updated



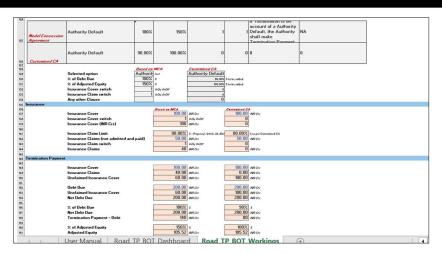
In case of Concession Agreement being based on the **Model Concession Agreement**, **Norms** will be auto-filled in based on the clauses provided in the MCA.

Step 4: Key Inputs to be Edited/Updated

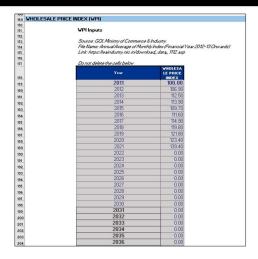
	CA	as per Customized CA	Insurance cover	Insuran ce claim	Clause (please provide the value	Clauses as per the DCA/Signe d CA
lon-political FM Event	100.00%	0.00%				
ndirect Political FM Event	80.00%	150.00%				
Political FM Event	90.00%	100.00%				
Authority Default	90.00%	100.00%				
Concessionaire Default	90.00%	100.00%			100	
AD Pending	90.00%	100.00%				
Inderconstruction	90.00%	100.00%				

In case of Customized CA, the User will need to termination payment clauses/norms for risk events to be updated

Step 5: Workings would be updated based on Key Inputs



Step 5: Workings would be updated based on Key Inputs

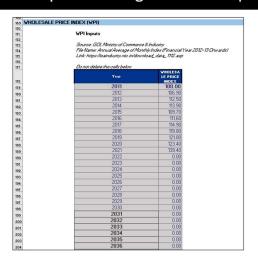


WPI Figures can be updated by clicking on the link given in the Dashboard page under Key Inputs.

Once all the Key Inputs have been provided and norms have been updated based on MCA/Customized CA,

Termination Payment will be automatically calculated and shown on the Dashboard.

Step 5: Workings would be updated based on Key Inputs

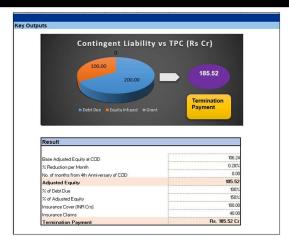


WPI Figures can be updated by clicking on the link given in the Dashboard page under Key Inputs.

Once all the Key Inputs have been provided and norms have been updated based on MCA/Customized CA,

Termination Payment will be automatically calculated and shown on the Dashboard.

Step 6: Key Outputs for Calculation of Contingent Liability

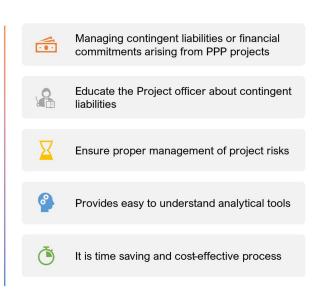


Termination Payment for the selected risk event is shown on the Dashboard

Important inputs for calculation of Termination Payment:

- Adjusted Equity
- Debt Due
- Insurance Cover
- Force Majeure Cost





Other Initiatives to support PPP structuring

